POSITIVE AND NEGATIVE ASPECTS IN THE MANAGEMENT OF THE DACIAN FORTRESSES IN THE ORĂȘTIE MOUNTAINS LISTED AMONG UNESCO WORLD HERITAGE SITES

Abstract: The research and documenting of the historical monuments are fundamental and key tools for their adequate understanding and protection. Despite the numerous national and international laws, agreements and recommendations, regulating almost all aspects related to the protection of the monuments, they are not fully complied with and applied in Romania. The Dacian fortresses from the Orăștiei Mountains, on the list of UNESCO world heritage sites make no exception to the rule.

Recognition of the universal value of this fortified complex, formed of several fortresses, carried both prestige and responsibilities for Romania. The latter involved, among other, adequate legal frameworks, ensuring optimal conditions for the management, protection, restoration, research and highlight of these unique monuments that belong to the world heritage.

Romania counts among the 193 signatory states of the 1990 Convention for the protection of the World Cultural and Natural Heritage, adopted by UNESCO in 1972. Nevertheless, the effective enforcement of the Convention occurred only in 2000, when the government approved measures for the protection of the historical monuments on the World Heritage List.

After 2000, various laws on the management, preservation and protection of the monuments on the World heritage list were issued, nonetheless, there is sufficient space for improvement of the national regulatory framework, especially as regards the management of the cultural and natural heritage, the fight against archaeological poaching, the illegal traffic of antiquities etc., all of the above with impact also on the Dacian fortresses on the World Heritage list. Some of the provisions of these laws have not been applied or complied with, which made that some of the Dacian fortresses not to have a legal administrator, further resulting in the monuments decay.

To date, there are no management plans for the six Dacian fortresses. To this lack of management plans adds the lack of managers for these monuments, but also the lack of management plans and minimal short-term strategies that would solve stringent issues.

Another issue that the Romanian authorities failed to resolve is related to the permanent security of the monuments. The only Dacian fortress from the Orăștiei Mountains to benefit from 24/7-security services is Sarmizegetusa Regia, which is under the administration of the County Council of Hunedoara. Therefore, the phenomenon of the archaeological poaching and deliberate destruction disappeared completely in the area of Sarmizegetusa Regia. Not the same applies for the remaining fortresses, where the destruction, vandalism and archaeological poaching may be still found, and not rarely. In almost all these fortresses, there are buildings in ruin and walls dislodges on several parts. Access routes to some of these Dacian fortresses are inadequate, in some cases even difficult. Vegetation in these unmanaged sites has invaded the monuments, while significant parts of walls and buildings are covered.
It is well known that all human actions and activities leave their mark on the evolution of society. The traces that human actions leave also embody the features of the society where people lived over the time and their conditions and way of life as well. Social, economic but also political changes leave too notable prints, often defining, on the values and way of life, natural landscapes, monuments and archaeological sites. The evolution of society and continuous changes of the world that we are living in are mirrored by the cultural heritage, the state and protection of which are an important indicator of the development level of society and its educational and cultural level. Within this context, it is noteworthy that there are states and nations that consider themselves as part of the civilised world, characterised by variety and multiculturalism, most often embracing changes occurring owing to the political, economic, social and cultural circumstances. On the other hand, there are states and nations where changes and evolutions for the better are not entirely embraced, but rather ignored. In the states in the first category, within the society there is a notable constant concern for the cultural heritage, but also a concern and accountability within the society, regardless any political, ethnic or confessional affiliation. In fact, there are states which adhered to the UN decisions regarding recognition of the cultural heritage as an important factor of durable development, social inclusion and integration, supporting
the protection of the universal cultural heritage and its importance for the evolution of human society. For these reasons, Romania should adopt all successful practices in the field of protection and valuation of the cultural heritage applied in the other states. Therefore, the protection of the cultural heritage of Romania should exceed the limits of cultural or educational importance and become a national priority. Furthermore, the cultural heritage must become one of the key pillars in the construction of a society, while the cultural heritage, by the opportunity of all to access the provided benefits, to contribute to the durable development of the Romanian society. In fact, it is only this way that the cultural heritage, regardless its identity or confessional belonging, would become to truly represent the legacy left by preceding generations, especially since it was created by people for the people.

The main goal of this approach¹ is to present certain aspects, both positive and negative, which involve the management, protection and research of the Dacian fortresses Bănița, Costești-Blidaru, Costești-Cetățuie, Piatra Roșie, Sarmizegetusa Regia and Căpâlna on the List of UNESCO world heritage since 1999². The six fortresses delimit an area of ca. 150 km² which, for almost two decades, was the most extensively inhabited area from Dacia³ (Pl. 1/1).

In presenting these aspects, we are mainly supported by working visits, carried out on site over several years, as well as the knowledge of the circumstances prior the inclusion of this fortified complex on the List of UNESCO world heritage sites, but also by the information supplied by the colleagues more or less involved in activities related to the archaeological research in these sites. The connection with this monument unique in the world was systematic, owing to our concerns for the protection and enhanced use of the archaeological heritage of Romania.

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Sarmizegetusa Regia (Pl. 1/2; 2-3), capital of the Dacian Kingdom, together with the fortresses of Bănița (Pl. 8/1; 9), Costești-Blidaru (Pl. 4/2; 5/2; 6; 7/2), Costești-Cetățuie (Pl. 4/1; 5/1; 7/1), Piatra Roșie (Pl. 4/3) and Căpâlna⁴ (Pl. 8/2) count among the best known ancient monuments of Romania. They are a unique synthesis of external cultural influences and local traditions as regards the construction techniques, in general of the ancient military architecture⁵, representing the monumental expression of the Dacian kingdom civilisation⁶.

All these fortresses date to the 1st century AD – early 2nd century AD and form a fortified complex known under the generic name of the Dacian fortresses of the Orăștiei Mountains, although those at Bănița and Căpâlna⁷ lie somewhat further than the four located in the mountain area south of Orăștie. Geographically, all six fortresses are situated in the Șureanu Mountains (Sebeș), mountain group of Șureanu-Parâng-Lotrului Mountains, which belong to the mountain chain of the Southern Carpathians. The Șureanu Mountains (Sebeș)⁷ are delimited to the north by the Mureș valley, east by Cindrel Mountains, to the south by the Petroșani depression, and to the west by the Hâțeg depression. Westward, they extend much under the name of Luncani platform. These mountains form an ensemble of surfaces with heights comprised between 950-1000 m and less over 2000 m, without being separated by marked dislevelment⁸. All these six Dacian fortresses which form a homogenous complex of fortifications lie within this mountain area (Cf. Pl. 1/1). Nevertheless, it must be argued that the phrase the Dacian fortresses of the Orăștiei Mountains may also be used for the stone walled fortresses of Bănița and Căpâlna, yet also for other few, precisely by the fact they belong to this fortification system from the Orăștiei Mountains⁹, built around Sarmizegetusa.

The Dacian fortresses on the UNESCO World Heritage Sites list together with other fortifications from the area are the specific expression of the exceptional development level of the Dacian civilisation from the 1st century BC – early 2nd century AD, Sarmizegetusa Regia being the forefront of this fortified complex, which represent an example for the phenomenon of the evolution from the fortified centres to proto-urban agglomerations (oppida), specific to the end of the Iron Age in Europe¹⁰. Based on the archaeological finds, the scale size, the result supplied by the LIDAR scanning and survey measures, as well as the presence of several principles of the classic urbanism, in the case of Sarmizegetusa Regia one may speak even of an urban settlement.

The recognition of the universal value of this fortified complex composed of several Dacian fortresses obviously brings prestige, but especially responsibilities, mainly for the central and local authorities of the Romanian state.

For the implementation of the Convention concerning the Protection of the World Cultural and Natural Heritage,

¹ For the history of research of these fortifications see DAICOVICIU/FERENCZI/GLODARIU 1989, 21-23; GHEORGHIU 2005, 17-23; MATEESCU 2017.
² See to this effect DAICOVICIU/FERENCZI/GLODARIU 1989, 59 sqq.; MATEESCU/PUIPEŢĂ 2016, 221.
³ In Antiquity, access to these fortresses was made by a networks of roads on the crest, river valleys reaching them today being at the time inaccessible.
⁴ The Dacian fortresses of Bănița (Hunedoara county) and Căpâlna (Alba county) are somewhat peripheral to the system of the Dacian fortifications in the Orăștiei Mountains. The first lies by the western limit of the Șiu river valley, in the southern part of the Șureanu Mountains, and the second in the north-eastern area. The fortress of Bănița was designed to protect the southern side of the access to Sarmizegetusa Regia (GHEORGHIU 2005, 26), and that of Căpâlna controlled the Sebeș valley and was meant to defend the outlet from the intra-Carpathian area of the road running from south the Carpathians past the Dacian fortresses at Polovragi, and that coming from the east, from the Dacian fortress of Tilsica. The fortress of Căpâlna made easy connection also with the Dacian fortress of Cugur lying westwards (Cf. GLODARIU/MOGA 1989, 126-130).
⁵ Cf. DAICOVICIU/FERENCZI/GLODARIU 1989, 69 sqq.
⁶ See to this effect FLOREA 2011.
passed by UNESCO in 1972 and to which Romania adhered in 1990, was issued the Government Ordinance 47/2000 on the establishment of protection measures of the historical monuments included on the List of world heritage. It was approved with amendments by Law 564/2001. Unfortunately, many regulations in this law are neither complied with nor applied by either central or local authorities. For instance, it stipulates among other, than the protection and management programme of the historical monuments listed among world heritage sites is drafted for 5-year periods by the Ministry of Culture and Arts, approved by the National Commission of the Historical Monuments and further approved by Government Resolution (Art. 6, 2) or that the Historical monuments included on the List of world heritage sites are special objectives, while their security shall be ensured, free of charge, by the Ministry of Internal Affairs (Art. 6, 6). In the case of Art. 6, 2, a methodology was also issued, approved by Government Resolution 493/2004. It regulates both the monitoring of the historical monuments on the world heritage list (appendix 1), as well as the methodology for the draft and frame-content of the protection and management plans for the historical monuments on the List of world heritage sites (Appendix 2). This stipulates among other that the preservation state of the monuments must be monitored twice a year. Unfortunately, to date, no such plans were drafted, to our knowledge, for the management of the six Dacian fortresses that form this fortified complex included on the list of world heritage sites.12 To this lack of management plans adds the lack of managers for these monuments, but also the lack of management plans according to article 6 in the Government Ordinance 47/2000 and Law 564/2001 and in accordance with Government Resolution 1268 of 2010, with further amendments and completions. Last but not least, it must be said that for the fortresses of Bănița, Costești-Băițești, Costești-Cetățuie, Piatra Roșie and Sarmizegetusa Regia, all under the coordination of dr. Cătălin Cristescu.13

Concerning these Committees, we wish to mention they have a series of attributions14, however they are not provided with specific leverage to direct and carry out with maximum efficiency their activities and accomplish the goal for which they were created. The two coordinators of the monuments had not and still do not have enough legal prerogatives to act and conduct in a real manner their management activity. Even more, a series of priorities and requirements submitted for resolution to central and local authorities by the Committees, which would have contributed to the proper course of things, including the fulfilment of the attributions of the Committee, have been ignored, while their resolution did not take any shape.

Unfortunately, starting with August of 2016, dr. Cătălin Cristescu is no longer the coordinator of this Committee, with another person appointed in his place. There also counts the fact that for a while, the meetings of the Committee for the monuments at Bănița, Costești-Băițești, Costești-Cetățuie, Piatra Roșie and Sarmizegetusa Regia were not held. No such meetings were assembled for the Dacian fortress at Căpâlna, which remained without coordinator.15 Under such circumstances, when these Committees did not function at least in the last two years, we wonder how were the provisions of Government Resolution 1268/2010 complied with, as under Article 11, b it is stipulated that the members of the Committee perform inspections for the periodical monitoring of the maintenance works carried out at the monuments at least twice a year.

For the lack of a management plan for each fortress, the absent site managers, who practically complete and draft section II of the report and that of the Committee coordinator, the question arises as to whom, what and based on what the following report to the UNESCO World Heritage Centre will be made. Most likely, like in the past, such a duty was also to implement the plans. In 2012, the County Council of Alba set up the World Heritage Committees for the Dacian fortress at Căpâlna, under the coordination of dr. Constantin Inel. For this fortress, a project for the research, restoration and valuation was submitted, approved by the Ministry of Culture, however which failed implementation because of the uncertain legal status. Interestingly, this project was not discussed, as it would have been normal, at the level of the World Heritage Committees for the Dacian fortresses. In 2014, the County Council of Hunedoara set up said Committees for the Dacian fortresses of Bănița, Costești-Băițești, Costești-Cetățuie, Piatra Roșie and Sarmizegetusa Regia, all under the coordination of dr. Cătălin Cristescu.16

Starting with the 1st of August 2018, Constantin Inel is the manager of the Arad Museum Complex.

12 Of the six Romanian cultural sites among the World Heritage Sites, a management plan has only the Horezu Abbey (2013-2019). See to this effect https://patrimoniu.ro/images/capoarte-unesco-2015/Plan-de-management-Manastirea-Horezu1-08-2013.pdf
13 The World Heritage Committee is composed as of follows: a representative of the Ministry of Culture, a representative of the County Directorate of Culture, a representative of the County Council, a representative of the specialised structure with the Romanian Police, a representative of the local community and the coordinator of the monument, appointed by the County Council (under article 10, 1 of Government Resolution 1268/2010).
14 We thank this way our colleague and friend dr. Cătălin Cristescu for being so kind to provide us with information regarding the key issues of the Dacian fortresses in the Orăștie Mountains.
15 In accordance with Government Resolution 1268/2010 (article 10, 2), the attributions of the World Heritage Committee are the following: 1. To draft a strategy for the maintenance of the monuments and prevention of any possible factors threatening their integrity; 2. To draft the protection, preservation and maintenance plans, as well as the rehabilitation, promotion and valuation of the monument; 3. To draft periodical notices regarding the preservation state of the monuments, the general or specific issues noted subsequent to the monitoring inspections; 4. To hold public debates to draw attention on the importance on the well preservation of the monument and the measures considered for the improvement of its preservation state, promotion and valuation.
16 Starting with the 1st of August 2018, Constantin Inel is the manager of the Arad Museum Complex.
periodical report will include much inaccurate, incomplete or unrelated data to the real state of these monuments, which deprive the Dacian fortresses from the possibility to benefit from UNESCO, respectively international or national bodies’ aid.

Another thorny issue still unresolved by the Romanian authorities regards the constant security of the monuments, required on several occasions by the scientific responsible of the Dacian fortresses in the Orăştie Mountains, but also by the coordinator of the World Heritage Committees of these monuments from the territory of Hunedoara county. Such requests were sent including to Romania’s President, the Prime-Minister, Minister of Culture, Standing Commission of the Romanian Parliament for the relation with UNESCO, but also the Institution of the Prefect of Hunedoara County.

Although the Romanian authorities have recognised the universal value of this fortified complex that brings prestige to Romania, they have been ignoring for years that they are accountable and have their obligations. The Romanian State listed most of them in Government Ordinance 47/2000 and Law 564/2001, emphasizing, in article 3, 3, the fact that the valuation of the listed monuments is an objective of national interest and that, according to the law, for their protection, expropriation for cause of public utility may be enforceable. Also, article 4 of GO 47/2000 specifies that the funding of the security of the historical monuments part of the world heritage shall be borne by the owners, administrators or holders of other real rights, if applicable. Article 6, 6 mentions that the security of the historical monuments part of the world heritage shall be carried out by effective or sub-units of the Ministry of Internal Affairs, under conditions set by a Government Resolution. Article 9 stipulates that authorities of the local public administration have among the main attributions also the establishment of security and protection measures of the historical monuments part of the world heritage, regardless their property regime, reporting to the decentralized public services of the Ministry of Culture, immediately, any non-compliance with the law (i). In Law 564/2001, article 6, 6 mentions that these monuments are special objectives, while their security shall be ensured, free of charge, by the Ministry of Internal Affairs. Therefore, the text of the laws shows that central and local authorities must ensure the security of these archaeological monuments. After 9-10 years from the issue of mentioned regulations, the Romanian Government has issued Government Resolution 1268/2010 regarding the approval of the Protection and Management Programme of the Historical Monuments included on the List of UNESCO World Heritage. Article 11, a, stipulates provision of constant security of the monuments by the Ministry of Administration and Internal Affairs, with the support of county and local authorities in whose range the monument lies. Nevertheless, it must be mentioned that currently, the single Dacian fortress in the Orăştie Mountains that benefits of security/ surveillance services 24/24 is Sarmizegetusa Regia. It is thought, by the end of 2012, under the administration of the County Council of Hunedoara, which by Resolution 40/2013 established the Administration of the Historical Monument of Sarmizegetusa Regia, which explains the positive advances in the management of this fortress. In order to ensure the constant surveillance/security of the area and stop archaeological poaching and vandalism actions, the County Council of Hunedoara employed for permanent security services for Sarmizegetusa Regia a specialised company. Subsequent to these measures, the phenomenon of the archaeological poaching and deliberate destruction disappeared entirely in the administered area. Not the same applies for the remaining fortresses, where destruction and archaeological poaching are not rare. In the case of the fortress at Câpâlna, we wish to mention it is guarded by a person employed for such purpose by the National Museum of the Union of Alba Iulia.

In September 2015, it was reported that within the perimeter of the Dacian fortress at Costeşti-Cetăţuie, monument currently not administered, tens of pits were illegally excavated and that some monuments suffered damages, namely two tower-houses on the higher plateau of the fortification, remarkable architectural elements and symbol of this UNESCO monument. Including some of the drums from the temples outside the fortress’s enclosure were vandalised. Recently, near the temple which lies outside the rampart from the Costeşti-Cetăţuie fortress, such a group of spiritual preoccupations excavated 12 pits set in the circle, in which were set stones, fire traces being also identified.

Furthermore, it was noted that in the other Dacian fortresses in the range of Hunedoara county (Bânita, Costeşti-Blidaru and Piatra Roşie) from the list of world heritage sites were vandalised. Similarly to the fortress at Costeşti-Cetăţuie, the latter are also not administered.

These fortresses, part of the universal cultural heritage, are the only UNESCO monuments from the entire world without legal owner, and the central state authorities are mainly to blame for such state of facts (Government, Parliament), which can quickly resolve their transfer to the administration of the authorities in the counties of Hunedoara and Alba, the only ones able to protect, at least for the time being, these UNESCO monuments. Even the representatives of the Ministry of Culture and the National Institute of Heritage in the UNESCO Committees have noted the remarkable positive effects of the transfer to the administration of the County Council of Hunedoara of the area of 18.3 ha area onto which lie the main vestiges of the site at Sarmizegetusa Regia.

Nevertheless, it must be underlined that, although the County Council of Hunedoara, subsequent to the positive

17 The transfer of Sarmizegetusa Regia under the administration of the County Council of Hunedoara was made under Government Resolution 1237/2012, published in the Official Gazette 876 of 21 December 2012.

18 The employment of a private company was necessary because the Ministry of Internal Affairs does not wish to ensure the 24/24 security of the site, as provisioned by article 6, 6 of Law 564/2001 and article 11, a, of Government Resolution 1268/2010 because the historical monuments on the UNESCO world heritage list are not also on the list of the objectives excepted from the insurance of security and protection of the objectives, assets and valuables with gendarmes. Furthermore, it is invoked that these monuments do not comply with a series of conditions for permanent security. To this effect, even an assessment has been drawn up, resulting in certain requests and claims, yet it seems they cannot be put into practice in a UNESCO site.

19 http://www.replicahd.ro/un-nou-templu-in-cetatea-dacica-costeesti/?fbclid=IwAR2bTWHzE7FhJiLK8C3KapnLthiWwNwkNA8DKCv18NTvYyZ4ggRBDQ
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In the autumn of 2018 within the range of this settlement started a powerful fire, which damages most part of the walls and structures made of limestone blocks. The cause was the candles lit by a group with spiritual concerns practicing rituals of connection to the energies of these ancient sacred places23. For the last of 2018 within the perimeter of this settlement started a powerful fire, which damages most part of the walls and structures made of limestone blocks. The cause was the candles lit by a group with spiritual concerns practicing rituals of connection to the energies of these ancient sacred places23. For the

The lack of an administrator and lacking presence of Romanian state authorities in the area of the Dacian fortresses contributed to persistent vandalism acts and archaeological poaching by the use of metal detectors in almost all the other fortresses of this fortified complex, including in the perimeter of the settlement at Fețele Albe, nearby the capital of the Dacian kingdom22. In the autumn of 2018 within the range of this settlement started a powerful fire, which damages most part of the walls and structures made of limestone blocks. The cause was the candles lit by a group with spiritual concerns practicing rituals of connection to the energies of these ancient sacred places23. For the

21. Despite the success of taking the administration of Sarmizegetusa Regia by the County Council of Hunedoara, the Ministry of Culture and National Identity wished not to carry until present necessary steps to make possible the delivery for administration also of the other fortresses in this fortified complex22.


• The single exception is Sarmizegetusa Regia, for which the feasibility studies for each fortress were not drawn up. In the autumn of 2018 within the perimeter of this settlement started a powerful fire, which damages most part of the walls and structures made of limestone blocks. The cause was the candles lit by a group with spiritual concerns practicing rituals of connection to the energies of these ancient sacred places23. For the

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that their resolution falls under the responsibility of local and central authorities, as stipulated in article 7 in Government Ordinance 47/2000 and Law 564/2001 for the approval of Government Ordinance 47/2000 on the establishment of protection measures of the historical world heritage listed monuments.

The lack of a legal administrator of the fortresses at Bânița, Costești-Blidaru, Costești-Cetățuie, Piatra Roșie and Căpâlna is obvious in many aspects. For instance, access paths to some of these Dacian fortresses are not corresponding, in some cases they being even difficult (Pl. 10/2-3, 12/2, 16/3-4, 18/4). Access to the fortress at Bânița is very difficult and possible only from the railway Simeria-Petrușani, which cuts the civil settlement by the feet of the fortress. Even so, there is not even a track set up for the access of the tourists, ascending being dangerous and almost impracticable for those unfamiliar with the place. In a deplorable state is also county road 668A which leads to the fortress Piatra Roșie from Boșorod, while the part which should make the connection with the valley where the fortresses at Costești-Blidaru, Costești-Cetățuie and Sarmizegetusa Regia lie, cannot be crossed unless forestry tractors or off-road vehicles are used. Access to the fortress Costești-Blidaru is possible only on foot, for 2 km on a rather difficult road, undeveloped and unmaintained, while in that at Costești-Cetățuie by 3 km on an acceptable road.

All these lack the yearly action plan for the management of the monument, as provided by the law. Facilities for visitors are lacking almost entirely in all fortresses, while information panels by the entrance into the sites, made decades ago, are in some cases almost illegible (Cf. Pl. 10/6; 12/3-4; 16/2; 18/3). There are no explanatory panels for each objective from their perimeter either. In the places where some of these fortresses are, there are no information centres or kiosks. Once these fortresses are reached, tourists note there are no adequate information materials and no place where they could acquire a flyer or a brochure with all primary information regarding the monument.

In almost all these fortresses, there is a noticeable decay of the monuments, but also notable year by year careless appearance. In almost all these fortresses, there are constructions in ruin and dislodged walls in several places. The vegetation there conquered the monuments, while significant surfaces of the walls and constructions are covered with layers of moss, lichens and briophytes. At Bânița, the monuments may be barely seen on the surface (Pl. 20/2-6), while at Piatra Roșie (Pl. 16/5-6; 17/1-6) and Căpâlna (Pl. 18/5-6; 19) the situation is not much better, in all three the preservation state is rather poor. The difficult access to the fortress at Bânița, accessible only for climbers and almost impossible for the rest willing to visit the fortress, even for specialists, has shielded it from being vandalised or from archaeological poaching. On the other hand, those concerned and fond of history are deprived from visiting this fortress, which in its glory days, surveilled and controlled access from the Jiu river valley. Once you reach the place, you note that the monument is neglected and abandoned, even if it is included on list of world heritage monuments, being an asset of humankind.

Of the 5 fortresses without legal administrator, the best situation is found at Costești-Blidaru, where there is a caretaker, who, to his capabilities, also maintains the appearance of the fortress (Cf. Pl. 11). Nonetheless, wall dislodgements are visible there too, even cistern damages. Because the fortress at Costești-Blidaru is barely accessible, deliberate destruction in this site is rare. At Costești-Cetățuie, until not long ago, the most visited and maintained fortress, there is a notable decay in appearance and care (Pl. 12/4-6; 14; 15). In tower-houses I and II, the advanced decay of the metal sheet roofs is clearly visible (Pl. 13/1-6). They display fissures and holes which allow water and snow to enter, the walls’ filling and brick elevation being thus damaged in several places. The protections system of these towers, made in the 80’ies of the 20th century, is in poor state, almost fallen in some areas and unaesthetic. In several places of these brick walls, intended destruction is visible. Furthermore, purposeful destruction of the fortress walls has increased, but also the presence of several personalised inscriptions on the blocks of the fortress walls. More than that, the fortress is systematically destroyed by the cattle left to feed around its walls by the local inhabitants. The state that the fortress at Costești-Cetățuie reached in the most recent years is also due to the fact that the person caring for its maintenance retired, while the Museum of Deva, his employer, no longer has any legal leverage to hire another individual other than the owner’s appointee. Most likely, in a few years, the fortresses at Costești-Blidaru and Piatra Roșie, each with one caretaker, both on the payment roll of the Museum of Dacian and Roman Civilisation of Deva will find themselves in the same situation.

Last but not least, we wish to mention the actions of the County Council of Hunedoara in partnership with the Scientific Council responsible for the Dacian fortresses in the Orăștie Mountains, the National Park Grădiștea Muncelului-Cioclovina, the Museum of Dacian and Roman Civilisation, the Forestry Directorate of Hunedoara and Prefecture to clean last year the Dacian fortresses of Costești-Cetățuie, Costești-Blidaru, Piatra Roșie and the settlement at Fețele Albe. This action, beside other efforts, represents steps to prove that county authorities are more responsible than those central and that they can optimally care for all Dacian fortresses and not only for Sarmizegetusa Regia.

At Sarmizegetusa Regia, from December 2012 under the administration of the County Council of Hunedoara, which established the Administration of the Historical Monument Sarmizegetusa Regia26, things changed for the better in the last six years27, while desolate images, like those until 2012 (Pl. 24), are no longer seen. Nevertheless, it must be said there is still much to do, and also there is still place for changes and consistent improvements in the management, preservation and protection of this site. Currently, the site benefits of 24/24 surveillance services carried out by a specialised firm, silence and public order ensured by the Romanian Gendarmerie, video surveillance and a well tuned security plan. All these led to the complete disappearance of archaeological poaching and vandalism in the administered area. Nevertheless, solutions for the extension of the

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26 The present structure is called the Public Service of Administration of the Historical Monuments.  
monitoring/security of the entire monuments should be found, even though it is difficult for large surfaces\(^\text{28}\). It is certain though that the management of the surface of 18.3 ha, on which lay the main remains, is insufficient for the protection of the site throughout\(^\text{29}\).

Yearly, the managed perimeter is and certain places in the protection area are cleaned by trees (Pl. 25/1, 3). These actions, beside those of cleaning the stone structures changed for the better the face of the monument. Toilets were set up by the entrance into the site, even though the place is not quite suitable.

Additionally, a Consulting Scientific Council was formed, especially of specialists from all institutions with attributions in the protection of the heritage and research of the monument. It supervises decisions taken for the monument in terms of fairness and limits of the law.

A programme and regulation for visiting the site was drafted and implemented (Pl. 21/1-2), to contribute to the efficient protection of the monument and insurance of a civilised touristic system. Visiting routes were set up for the monument enclosure and explanatory panels with texts in Romanian and English for each monument were placed (Pl. 2/2; 22/1-4, 23/1). Within the entire perimeter of the site were placed garbage bins, but also wooden benches. In the administration pavilion by the entrance into the site may be purchased adequate informative materials (flyers, brochures, books) with primary information on the monument, but also with various souvenirs (Pl. 21/6). Also, there were introduced audio guides in Romanian and English with much information and its history. This could be supplemented, during the periods when the number of tourists is very high, and the presence of certain specialists for professional guiding.

The administration and Gendarmerie were equipped with two wooden pavilions, mobile and provisional (Pl. 21/6), adapted to realities and without impacting the archaeological strata, while the building by the entrance on Alba Valley was refurbished. In the latter operated the surveillance base of the valley, the exhibition hall and the gendarmerie headquarters. The county road 705A which runs to Sarmizegetusa Regia was modernised\(^\text{30}\) (Pl. 25/5-6), while at ca. 1 km from the entrance to the fortress a parking was set up (Pl. 21/4). On this 1 km part access is only by foot ((Pl. 21/5). The efforts of the County Council of Hunedoara and the Site Administration resulted in the site’s orderly appearance (Pl. 22/5; 23/2-4, 6), constantly improved, regardless the season, thus fulfilling one of the standards that UNESCO monuments must comply with. The strict enforcement of the regulation resulted in maintaining the order, removal of inadequate behaviour and vandalism, as well as the protection of the architectural elements from the managed area. Yearly, the tourists are more civilised regarding the monument and its natural environment.

Recently, the assessment procedure of the site of Sarmizegetusa Regia has been initiated in order to records its value in accounting books and for the completion of the Government resolution no. 1705 of 29 November 2006 as regards the approval of the centralised inventory of the state public assets. This measure was required by the Romanian Court of Accounts subsequent to a check finalised by the end of 2016, which order the assessment and record in the books by the Public Service for the Management of the Historical Sites with the County Council of Hunedoara, of the fixed assets and other unassessed property, like buildings and land, which composed the historical site of Sarmizegetusa Regia. Beyond these aspects of the law which stipulates the assessment of the value of the assets in the state public property, two questions arise: 1. Which was the money value of the site upon its delivery for administration by the County Council of Hunedoara? 2. How will the accounting value of this site be established?

For the information of those interested to visit Sarmizegetusa Regia, a website was made\(^\text{31}\). It supplies a series of important information about the history of research, points, location, regulation, visiting routes, events, programme and visiting regulations, and many other aspects. The events and actions occurring at Sarmizegetusa Regia, but also a series of technical aspects are promoted also on the official page of the management on Facebook\(^\text{32}\). Therefore, the Programul Multianual de Cercetări Arheologice din Munții Orăștiei (Multiannual Programme of Archaeological Research from the Orăștiei Mountains) coordinated by the National Museum of Transylvanian History from Cluj-Napoca, developed over 2012-2015\(^\text{33}\), created a complex website dedicated to the Dacian fortresses of Orăștiei Mountains on the World Heritage Sites List\(^\text{34}\).

For a few years, the County Council of Hunedoara financially supports also the archaeological research, which led to the significant extension of the excavation period, thus contributing to remarkable results and impressive finds\(^\text{35}\). In the support of the County Council of Hunedoara

\(^{28}\) It should be mentioned that in these unmonitored areas of the monuments were discovered and illegally removed by archaeological poaching, most hoards and deposits with pieces of inestimable value.

\(^{29}\) Until measures for the entire site’s surveillance are taken, the survey measures and accurate plan of the site and its extension must not be published. Otherwise, such accurate data would be made available for those who practice archaeological poaching.

\(^{30}\) The road that runs to the Dacian fortress of Sarmizegetusa Regia was modernised in 2015-2016 subsequent to European funds accessed by county authorities. The total value of the works amounted to lei 41,587,526.93 lei, of which Lei 33,616,347.55 eligible costs to which add lei 7,971,179.38 lei VAT. Of this amount, the contribution of the European Union was of Lei 29,078,140.63 lei – 86.50%; the state budget contribution was of 3,865,879.96 lei – 11.50%, while the remaining 2.00 % was private contribution. Unfortunately, this road broke three times in the last two years, in 2018 sliding twice on several parts, on July the 26 and 1st of August. Rainfalls and landslides that this road broke three times in the last two years, in 2018 sliding twice on several parts, on July the 26 and 1st of August. Rainfalls and landslides that.

\(^{31}\) The programme spans over a four year period, in which systematic and multi-disciplinary archaeological excavations were carried out in the Dacian fortresses of Orăştiei Mountains. The goal of this funding project was to increase scientific information on the Dacian sites and inhabitancy from the Orăştiei Mountains. For this, a series of equipments were purchased and investments were made in multi-disciplinary tests and research which highly contributed in the quality increase of the scientific act.

\(^{32}\) http://www.cetati-dacie.ro

\(^{33}\) We thank this was the research team of Sarmizegetusa Regia, led by Professor Celu Florea, for their openness and kindness to present on site the finds of the last two years.
came the Babeș-Bolyai University leased for a long term the school building from Grădiștea de Munte and turned it into a state of the art archaeological base. Also, the Museum of Dacian and Roman Civilisation of Deva and the National Museum of Transylvanian History have also provided logistical aid, to which also adds the effort of the team from the Technical University of Cluj-Napoca headed by Professor dr. Călin Neamțu, who have been scanning by 3D technology the archaeological excavations and unveiled remains for four years (Pl. 27). Also, here should be added the survey performed by modern methods and the draft of an accurate plan of the site and its extension 36 by a team of the Faculty of Geography with the Babeș-Bolyai University. The measures have shown that on the main axis, along the central hill crest, the site spreads over a length of 4.5 km and includes 260 manmade terraces, set up in Antiquity, but also that it stretches over a surface of almost 400 hectares of flat land.37. The site was also scanned by LIDAR, in 201226, by a team of specialists employed by BBC working in collaboration with Discovery Channel, for the documentary film “Rome’s Lost Empire”. The LIDAR scanning results are currently processed and forthcoming.39. Data supplied by this active remote sensing technique will contribute to a better understanding of the realities from Sarmizegetusa Regia.

In 2017, the wooden posts from the large circular sanctuary were changed (Pl. 23/2) and the poor state of the art archaeological base. Also, the Museum of Dacian and Roman Civilisation of Deva. The measures were taken to improve the protection of this monument and higher numbers of tourists from 30 thousands in 2013 to 75 thousands in 2017. A positive and beneficial event for the tourists is related to the Open Gates Day held on the archaeological site of Sarmizegetusa Regia. During this day, those interested may visit the excavation and receive explanations related to the ongoing archaeological research, yet may also benefit on an ample guiding regarding the monuments from the fortress made by the specialists.

Last but not least, one should mention here also the implementation of project „Când viața cotidiană antică devine patrimoniu UNESCO. Scanarea, restaurarea digital și contextualizarea artefactelor dacice din Munții Țirivii Orăștiei”40 (“When the ancient daily life becomes UNESCO heritage. The scanning, digital restoration and contextualizing of the Dacian artefacts from the Orăștie Mountains”), a project drafted and implemented by the Technical University of Cluj-Napoca in partnership with the National Museum of Transylvanian History, the Babeș-Bolyai University and the Museum of Dacian and Roman Civilisation of Deva. The project was completed by the end of the last year and was funded through the Financial Mechanism SEE2009-2014m project line: PA16/RO12 Preserving and revitalising the cultural and natural heritage 41.

Within the project, it was attempted an incursion in the Dacian daily life as resulted from the archaeological finds yielded by the almost 100 years of systematic research in the Dacian fortresses of Orăștie Mountains. Thus, over 200 representative artefacts of Dacian heritage were digitized for international promotion, as well as the conversion of over 500 digitized artefacts discovered in the Dacian sites included on the list of UNESCO heritage (Pl. 26). A database in the form of a web platform was set up, open to manage the 3D models and metadata in accordance with the Europeana portal42, which may be later completed by additional 3D scanned models. Some of the houses and appurtenances, workshops, temples and Dacian fortifications in the Orăștie Mountains were digitally reconstructed, and a virtual tour of the museum available online was established. Also, a detailed catalogue of the real and virtual pieces was published, beside restorations of the pieces, constructions and Dacian fortresses, visible in normal layout or anaglyph.43 In 2015, during the Open Gates Day, the visitors had the opportunity to interact with last generation 3D technologies used to valuate many of the Dacian vestiges from the Orăștie Mountains within this project44.

Still within the project, were set up two multimedia exhibition spaces, one in the National Museum of Transylvanian History and another in the Museum of Dacian and Roman Civilisation of Deva, which house the two mixed exhibitions: real/virtual, Incursumi dacice in mediul virtual (Dacian incursions in virtual setting). They provide the visitors with the opportunity to interact with the virtual environment represented by the digitised artefacts and virtually reconstructed monuments. Each of the two spaces were fitted with the following equipments: multimedia 3D professional projector (1 piece), multimedia 3D projector (2 pieces), haptic device (2 pieces), an interactive table (1 piece), Microsoft kinect (3 pieces), display 3D Smart TV (3 pieces), monitor 3D 24” (6 pieces), 3D glasses, system of blinds for exhibition spaces, exhibition showcases, audio systems, lightening system for exhibition, theft-proof system45.

of Cluj-Napoca, the project manager, for being kind to supply a series of information related to the draft and implementation of this project.

36 Cf. FLOREA 2017.
37 See FLOREA 2017, 363, Pl. 113/1-2. We thank this way our friend dr. Răzvan Mateescu, member of the research team of Sarmizegetusa Regia, for his kindness in supplying this information and so many other related to the archaeological research and protection of this site.
38 Cf. FLOREA 2017, 364-365. Light Detection and Ranging (LIDAR) is an active remote sensing technique by which are obtained data of high accuracy about land topography or various structures and buildings. The technology uses three basic systems – laser scanning which measures distances with precision, plus the global positioning system (GPS) and Inertial Measurement Unit (IMU) to record orientation. By the laser scanning, are recorded time differences between laser impulses sent from the plain in flight and those reflected by the topographic surface.
40 We thank this way Professor Călin Neamțu with the Technical University
The implementation of this project has contributed to facilitating access to the Dacian heritage from the Orăștie Mountains, the interested public in these monuments easily accessing much information on the Dacian sites and understanding the importance of these remains in the Orăștie Mountains.

Past all these positive things, there are a series of aspects that still require remedy. Amongst, count the dislodgment of the blocks and constructional elements on some portions of the fortification walls (Pl. 22/1) or the pentagonal tower (part of the support wall of terrace XI) (Pl. 23/5), as well as the poor state of the ruins of the Roman bath which are not visible enough, being covered by earth, vegetation and parts of fallen trees. In a precarious situation is also what remains of the access stairs made of limestone slabs from the southern side of the large limestone temple on terrace XI.

As known, the Dacian fortresses from the county of Hunedoara included on List of world heritage lie on the territory of the Natural Park Grădina Muncelului – Cioclovina. It is a protected natural area, whose aim is to protect and preserve important natural habitats and species from the forestry, flora and fauna etc. views. The regulation of this park forbids activities of exploitation and use of natural resources, especially in the areas of integral protection. Within the range of the latter, also lie some of the Dacian fortresses, which often hinders both activities of archaeological research, restoration and preservation as well as those related to the administration of these monuments. Many of the trees on the surface of the Dacian fortresses are old, thus endangering both monuments and visitors. The most alarming situation is at Sarmizegetusa Regia, where old trees fall down increasingly often owing to powerful winds or storms (Pl. 28), yet also at Piatra Roșie.

In order to protect the visitors, the Administration of the site of Sarmizegetusa Regia was forced to place by the entrance into the site a panel warning the tourists of the dangers they might encounter on the visiting terraces in the Dacian fortress: “Warning, Yellow Code. Please move carefully in the forested area. Branches or trees might fall and affect your integrity. In case of storm, strong winds or rainfall signalled by the entry in the administered area, please strictly comply with the indications of the surveillance agents” (Pl. 21/3).

Because of the unclear legal situation regarding the legislation protecting the UNESCO monuments, which protects the forestry fund and that of the Natural Park Grădina Muncelului – Cioclovina, it was reached the situation where research cannot be carried in some areas of the site or it is possible only with the approval of Romsilva. Because of this legislation it is impossible to intervene either in case of fallen trees over the monuments, while any intervention carries criminal complaints. An example to this effect is that of the spring of 2016, when following a storm two trees had fallen over the fortress wall, destroying part of the historical monument. The employees of the Administration Service of the monument removed them, yet this led to a criminal investigation for infringement of the Forestry Code. Destruction to the monument by fallen trees is increasingly frequent in most recent years, yet legislative measures to remedy these anomalies are still pending, although many requests have been made to this effect.

Therefore, this is a case when remains unique in the world are left for destruction owing to trees that fall over them because the monuments are in a special area of protection, that of the Natural Park Grădina Muncelului – Cioclovina. Even though for years, requests were submitted to remove the remains from Sarmizegetusa Regia from the forestry fund, not even today the issue was resolved. Not even the legislative initiative of the Parliament members from Hunedoara county to remove the fortresses from the forestry fund was successful.

Therefore, decision making authorities leave us to further see cases like that in the fall of 2017, when a wall segment, lying at ca. 25 m north from the eastern gate of the fortress at Sarmizegetusa Regia, had its both sides damaged by a large branch from a nearby secular tree that fell onto it. The fallen branch dislodged from brickworks ca. 20 blocks on a length of 6–7 m, the wall structure being significantly destabilised. Other five smaller blocks were crushed.

After many discussions and negotiation, it was decided to remove 103 seek trees from the site’s surface, which endangered both visitors and employees, as well as important parts of the site. It was carried out by the end of the January and early February 2018 under the monitoring of the employees of the management and archaeologists with the Museum of Dacian and Roman civilisation of Deva. The action was also opposed, but also excessively publicised, in many cases the supplied information being exaggerate or inaccurate.

Just after the completion of the cutting trees’ process a report was drafted. It was submitted to the National Archaeology Commission, which analysed it and approved during the meeting of 23 February 2018. A complaint of Dacica Foundation was also analysed, which argued that the tree’s extraction works was negligent, with inadequate means thus seriously damaging the site. At that point still, the scientific responsible of the site, Professor dr. Gelu Florea requested that a commission would be assembled so to examine on the site the effects of the trees’ cutting64.

Subsequently, the Ministry of Culture and National Identity dispatched on site an expert commission led by dr. Ovidiu Tentea, chairman of the National Commission of Archaeology, who concluded the site was not damaged65. The single issue, otherwise mentioned from the start also in the report drawn up by dr. Cătălin Cristescu, regards a tree that fell deviated, while from the impact the crown tip reached the northern wall of the fortification, without yet damaging the monument.

Another issue that requires remedy is that of the lacking management plans of these fortresses, although from their inclusion on the list of world heritage sites many years have passed. A first structured approach of the management plans of UNESCO sites was published in

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1993 and republished five years later\textsuperscript{47}. In the volume are underlined also management aspects of the listed sites, the work being a reference document even today. According to the \textit{Operational Guidelines for the Implementation of the World Heritage Convention} of February 2005 and those of July 2017, the general framework of the management system\textsuperscript{48} is very accurately stipulated.

Paragraph 108 mentions that each nominated site must have an adequate management plan or a documented management system that would specify the way in which the exceptional value of the monument would be preserved, preferably by participative means.

Paragraph 109 specifies that the goal of the management system is to ensure the effective protection of the nominated site for present and future generations.

Paragraph 110 states that an effective management system depends on the type, features and necessities of the nominated site, respectively its cultural and natural context. The management systems may be different according to different cultural views, available resources and other factors. They may include traditional practices, tools for the development of the territory at urban or regional level, respectively other control mechanisms for urbanism, both formal and informal.

Paragraph 111 sets up the common elements of a management system, which include the following:

a. A thorough knowledge, imparted by all interest holders in the nominated site;

b. A cycle of planning, implementing, monitoring, evaluation and response;

c. Involving the partners and interest holders;

d. Development of mechanisms for the involvement and coordination of various activities between different partners and interested parties;

e. Allotment of necessary resources;

f. Consolidation of capabilities;

g. A transparent, quantifiable description of the functioning means of the management system.

Last but not least, paragraph 112 mentions that effective management involves a long term cycle and daily actions for the protection, preservation and presentation of the nominated site.

The management plan must have a structure that would contain essential concepts and a series of key-elements that would contribute to the administration, protection and valuation of the site on long time, both to the benefit of the site and the entire humankind. In the case of the Dacian fortresses the draft of the management plan is crucial for the site and the entire humankind. In the case of the Dacian valuation of the site on long time, both to the benefit of the administration of other institutions, is revolting and evidences lack of vision, responsibility and respect for these unique monuments that belong to the universal heritage\textsuperscript{50}.

The inactivity and lack of action of the Ministry of Culture and National Identity, which does not take specific measures so that these fortresses be transferred under the administration of other institutions, is revolting and evidences lack of vision, responsibility and respect for these unique monuments that belong to the universal heritage\textsuperscript{50}. On the other hand, county authorities lack determination and coherence before the decisions taken by the Ministry of Culture and National Identity and its representatives in the territory, based on incoherent and contradictory legislation which leads to great difficulty in administration. There have been also noted recent dysfunctions in the relation between the management of the administrative site of Sarmizegetusa Regia and the management of the County Council of Hunedoara and those in the County Directorate of Culture of Hunedoara on the other hand\textsuperscript{51}. Last but not least, one should mention the reproaches concerning the management of the site of Sarmizegetusa programme, the Operational Regional Programme 2014-2020, Priority Axis 5. \textit{Preservation, protection and durable valuation of the cultural heritage} by investment priority 5.1. \textit{Preservation, protection, promotion and development of the natural and cultural heritage}, offers substantial amounts for UNESCO monuments. The lack of financial requests on the part of the County Council of Hunedoara is due to fact that from 2013 until present, a series of issues and mandatory aspects that would allow submitting financing projects was not resolved. Among count the lack of a Regional Urban Plan, the documentation to approve intervention works (D.A.L.I.), completed in the autumn of 2018\textsuperscript{49}, or of a financial analysis and forecast plan, but also of a management and marketing plan of the site, all necessary to place a financing request with real chances of success. Given the complexity and duration of these documents, there are few chances to obtain financing for Sarmizegetusa Regia from European funds until 2020. In what the other fortresses are concerned, it is impossible to obtain such financing by competition for their preservation, protection and promotion even from national institutions and entities.

It is certain that, although these monuments of universal interest are in the Romanian state heritage, we note that the Ministry of Culture and National Identity, designed to protect the cultural heritage, behaves in complete disdain and disinterest for these fortresses, although it holds every leverage to obtain financial resources for their preservation, protection, restoration, research and promotion. The \textit{Inactivity and lack of action of the Ministry of Culture and National Identity}, which does not take specific measures so that these fortresses be transferred under the administration of other institutions, is revolting and evidences lack of vision, responsibility and respect for these unique monuments that belong to the universal heritage\textsuperscript{50}.

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Regia and the archaeologists excavating there, emerging in some newspapers, publications or web pages. Sometimes, some information in these texts is inflated, misinterpreted, inaccurate or complete bogus. We believe that the numerous existing issues, especially in the case of the other five unmanaged fortresses, should join, and efforts and actions carried out for both their resolution and the benefit of these sites. The policy of interferences and disputes on a series of topics that lack meaning, like the trees’ cutting in 2018, aids nothing, but rather complicates things, and obvioslyu does not solve the real issues of these sites. Instead of losing time by controversies, it would be better if we joined forces and request in one voice, based on the rules and regulations in force, the urgent resolution of existing issues, but also the support by a series of specific actions of volunteering, people coming to aid in various forms the protection, promotion and research of these sites.

Also, concerted efforts should be made for the draft of a new law for the UNESCO sites in Romania. This should include the establishment of an integrated system of regulations, in correlation with UNESCO recommendations, but also the correlation of direct protection measures with urbanism regulations. Also, it should include a series of aspects like the monitoring and administration of the sites, and the involvement of local authorities, owners, academic community and civil society. Its approval would significantly contribute to the improvement of the sites’ management in Romania. Debates and discussion for the draft of a document of policies for the preservation and promotion of the fortresses on the UNESCO World Heritage site’s List would also be beneficial, as well as the establishment of a model for heritage management, according to the need and peculiarities of each site.

Past the above, the efforts on those involved in the management, protection, enhanced use or research of Sarmizegetusei Regia is commendable and worthy of support, both by local and central authorities as well as the academic environment and civil society[25]. The positive advances in the management of Sarmizegetusa Regia in the last six years, with mainly beneficial results in the form of the change for the better of the site’s image and its promotion, even though hindrances are still present, give us hope that in a short while, the other fortresses in this fortified complex would also benefit of a treatment to the extent of their universal value.

There is still much work to be done and one may not speak of perfect or soundproof management model of Sarmizegetusa Regia. Nevertheless, we are confident that gradually, any dysfunctionality would disappear, errors and misaccomplishments would be increasingly less, despite the site complexity, while the gathered experience and efforts of those involved for the good of this site would be increasingly greater.

In conclusion, one can only say woe to the people unable to protect and value the cultural heritage inherited from previous generations, unaware that the cultural heritage is an important link in the durable development of the society, providing quantifiable benefits. On the other hand, the protection of the historical monuments should exceed the limits of cultural or educational importance and become a long term priority for Romania.

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